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8	BEFORE THE HEARING EXAMINER FOR THE CITY OF RENTON
9	RE: Elliott Farms )
10	) FINAL DECISION
11	Preliminary Plat LUA15-000242, ECF, PP, SA-H, MOD
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14 15	SUMMARY
16	The applicant requests preliminary plat and hearing examiner site plan approval for a 45-lot residential
17	subdivision with a street modification. The preliminary plat, site plan and street modification are approved with conditions.
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19	TESTIMONY
20	Vanessa Dolbee, City of Renton Planning Manager, summarized the staff report.
21	Ivana Halvorsen, applicant's representative, testified that the project can be revised to address staff
22	report concerns over landscaping. On active open space, the code is silent as to number of facilities required. As an alternative to recommended Condition No. 3, two small active facilities be required in
23	lieu of "active play structures or courts". Staff had no objection to this substitution. Ms. Halverson
24	noted that the private alleys will be dedicated to the public, so a street modification is no longer necessary. Ms. Halverson summarized requested condition revisions in Ex. 47.
25	Chris Bicket, project transportation engineer, found that the project generates 27 AM peak hour trips and 21 PM peak hour trips. All affected intersections will operate within accounted City level of services.
26	and 31 PM peak hour trips. All affected intersections will operate within accepted City level of service

standards. WSDOT has approved a channelization plan for access to the project. 1 2 A Renton Public Works staff member testified that Public Works reviewed the applicant's traffic analysis and found it to be adequate. 3 Vanessa Dolbee requested to have "bond" stricken from the applicant's proposed revision to Condition 4 2 because the City doesn't accept bonds for landscaping. 5 6 **EXHIBITS** 7 8 Exhibits 2-43 listed on page 2 of the August 9, 2016 Staff Report, in addition to the Staff Report itself (Ex. 1), were admitted into evidence the public hearing. Additional exhibits admitted during the hearing include: 10 Ex. 44 – City of Renton PowerPoint Ex. 45 – City of Renton Core Maps (located on City's webpage) 11 Ex. 46 - Google maps of project area 12 Ex. 47 – Applicant's Proposed Condition Revisions Ex. 48 – Technical Information Report for Cedarwood Subdivision 13 14 FINDINGS OF FACT 15 **Procedural:** 16 1. Applicant. Lennon Investments, Inc. and Cedar River Lightfoot, Inc. 17 Hearing. The Examiner held a hearing on the subject application on August 9, 2016 in the City 18 of Renton Council Chambers. 19 <u>Project Description</u>. The applicant is requesting preliminary plat and site plan approval for a 20 45-lot subdivision for the future construction of attached two- and three-unit buildings. The 6.07-acre site is located along SR-169 between 140th Way SE and 145th Ave SE within the Residential-14 21 zoning district (APN 2223059004). The subdivision of 45 residential lots and 8 tracts would result in 22 a net density of 9.7 dwelling units per acre. The tracts include 47,911sf of critical areas, 60,731sf of open space and 4,915sf for alleys. The fee simple lots would range in size from 2,217sf to 3,939sf 23 with an average lot size of 2,586sf. Primary access to the development would be via a managed public 24 road access from SR 169 that runs through the development and connects to an existing private lane at Molasses Creek Condominiums. Secondary access to the lots would be available through the 25 existing private lane to 140th Way SE and SR 169. The applicant is also requesting a modification

from RMC 4-6-060F.2 "Minimum Design Standards Table for Public Streets and Alleys" to reduce

the width of the residential access roadway and relocate a fair portion of the public sidewalks and planter strips into open space tracts away from vehicular travel ways.

The undeveloped site contains high erosion hazards, landslide hazards and a Category II wetland with a 50-foot buffer. The site is in the Cedar River drainage basin and outside the 100-year floodplain limits. Stormwater would be conveyed to the existing water quality pond located west of 140th Way SE. Soils primarily consist of Newburg Silt Loam (Ng). Approximately 9,000 cubic yards of cut and 20,000 cubic yards of fill are anticipated for the project. The site contains 114 significant trees. The project would remove 31 trees within the development area and replant 120 trees. All 74 significant trees in the wetland and buffer are proposed to be retained.

To the north, south and west of the proposed project are residential low density (RLD) neighborhoods. There are also resource conservation areas (RC) to the north, south and west of the subject site. To the east and south are residential medium density areas (RMD) which are zoned R-8. A residential high density area (RHD) with an R-14 zoning density also lies to the west of the subject property. Some of the property to the south of the subject site is in unincorporated King County. This property lies within two zones; a King County Urban Residential Medium Density designation with 4-12 du/ac and a King County Residential 6 du/ac. Surrounding uses include multi-family and single family residences in the Residential-14 (R-14) and Residential-8 (R-8) zones, respectively.

- 4. <u>Adequacy of Infrastructure/Public Services</u>. The project will be served by adequate infrastructure and public services as follows:
  - A. <u>Water and Sewer Service</u>. Water and sewer service will be provided by Cedar River Water and Sewer District. The applicant provided a Certificate of Water Availability (Ex. 15) and a Certificate of Sewer Availability (Ex. 16).

A copy of the approved water plan and the approved sewer plan from Cedar River Water & Sewer District shall be provided to the City prior to approval of the Utility Construction Permit.

B. <u>Police and Fire Protection</u>. Police and Fire Prevention staff indicate that sufficient resources exist to furnish services to the proposed development; subject to the condition that the applicant provides code required improvements and fees. Alleys are required to be 20 feet wide. The applicant is proposing a 16-foot wide alley. The applicant will be required to submit a variance request to reduce the width of the proposed alleys throughout the site. (See Ex 1, FOF 30, Streets.) Fire impact fees are applicable at the rate of \$495.10 per single family unit. This fee is paid at time of building permit issuance.

C. <u>Drainage</u>. Drainage will be adequately addressed. The 6.07-acre site is located within the Lower Cedar River drainage basin and outside the 100-year floodplain limits. According to the Preliminary Technical Information Report (Ex. 13), the project would maintain the natural discharge location for the site. However, less than 10% of the total basin area of the wetland would be diverted away from the wetland. The project's biologist does not expect the proposed diversion would result in a substantial change in the flow available to the wetland (Ex. 20). Based on the City's flow control map, this site falls within the Flow Control Duration Standard, Forested Site Condition. Surface water runoff created by this development would be collected through a series of new catch basins and pipe systems in the new roadways within two (2) drainage basins. One (1) basin would be drained to the existing conveyance system in Molasses Creek and the second basin would drain to a proposed 24-inch conveyance system along the project fronting SR 169 (Ex. 6). The proposed 45-lot subdivision is subject to full drainage review and water quality in accordance with the 2009 KCSWDM.

According to the TIR, flow control is exempt for this project as the project is within a half mile of the Cedar River. Direct discharge to Cedar River is permitted per City of Renton Amendment to King County Storm water design manual section 1.2.3.1, provided that the direct discharge exemption requirements, as described in the City Amendments to the 2009 KCSWDM, are met. Cedar River is listed as a Major Receiving Water and the project is less than one-half mile to the 100-year flood plain. The final Technical Information Report (TIR) must include a level 3 downstream analysis to demonstrate that there is sufficient capacity in the existing and proposed storm system and that the approval of direct discharge would not cause flooding.

The developer is intending to use an existing off-site water quality facility (wet pond). The wet pond is located at the southwest corner of the SR 169 and 140th Way SE intersection. According to the TIR, the off-site water quality drainage facility (wet pond) was built and sized for several divisions of Cedarwood projects, Molasses Creek Condominium, areas of the WSDOT right-of-way, as well as the proposed Elliott Farms project. A SEPA mitigation measure was included that requires the applicant to provide a copy of the final drainage report(s) used to build the Cedarwood water quality pond by King County, including the original design of the pond.

Temporary erosion and sedimentation control measures would be provided in the final engineering plan set and would be subject to the 2009 Department of Ecology Guidelines. A Construction Stormwater Permit from Department of Ecology is required if clearing and grading of the site exceeds one acre. A Stormwater Pollution Prevention Plan (SWPPP) is required for this site.

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D. Parks/Open Space. No park is required as the total project size is less than 10 acres. The applicant plans to provide open space, walking trails and park amenities. Open space is required in the form of a park, common green, pea-patch, pocket park or pedestrian entry easement. The open space is required to have picnic areas, space for small recreational activities or other similar activities. The development includes 2.5 acres of common open space, well over the minimum three hundred fifty (350) square feet of common open space. The common open space includes walking trails, picnic benches and pocket areas for residents. Because the open space is located throughout the development it is highly visible and is easily accessible to the neighborhood. However, the open space is lacking recreational activities for all age groups and lighting for public safety. Therefore, a condition of approval will require the applicant to incorporate into the landscaping plan a minimum of two (2) active play structures or courts that provide opportunities for physical exercise and social interaction. The applicant must also incorporate low level trail lighting. The details of these amenities shall be identified on the final landscaping plan and shall be submitted to the City of Renton Project Manager with the street and utility construction permits.

A Park Impact Fee is required for the future multi-family units. The current Park Impact Fee (per unit) is \$1,532.56 for a 2-unit multi-family structure or \$1,448.52 for a 3 to 4-unit multi-family structure. The fee in effect at the time of building permit application is applicable to this project and is payable at the time of building permit issuance.

E. Streets. The proposed development fronts Maple Valley Hwy (SR 169) along the north property line. SR 169 is classified as a Principal Arterial Road and is a Washington State Highway. Primary access to the site would be provided via a new channelized public road access from SR 169 that runs through the development and connects to an existing private lane at Molasses Creek Condominiums. A street channelization plan has been reviewed and approved by Washington State Department of Transportation (WSDOT) (Ex. 38). Adequate sight distance and frontage improvements along SR 169 would be subject to design review and approval by WSDOT. The City defers to the American Association of State Highway and Transportation Officials (AASHTO) standard clear zones, which provide the same, or similar, clear zone requirements as WSDOT. This may include dedication of right-of-way (ROW) for future planned widening of SR 169 to accommodate six (6) 12-foot wide travel lanes and 8-foot wide shoulders. If curbs are used, shoulder width may be reduced to 4 feet. Existing ROW width is approximately 150 feet. Per City code 4-6-060, half-street improvements shall include a pavement width of 88 feet (44 feet from centerline), a 0.5-foot curb, an 8-foot planting strip, an 8-foot sidewalk, street trees and storm drainage improvements. However, the City's transportation group would support

an alternate standard to match the established standard street section for SR 169. The City is supportive of the developer's request to retain the existing curb line, followed by a 6-foot wide planting strips and 5-foot wide sidewalks behind the existing curb along the project frontage of SR 169. The applicant may submit a formal request for modification to staff for consideration to deviate from the frontage improvements and dedication of right-of-way along SR 169.

Secondary access to the lots would be available through the existing private lane to 140th Way SE and SR 169 (Ex. 2). The subject property has easement rights to use the existing private road through Molasses Creek Condominiums (Ex. 19). The preliminary road plans and profiles and onsite grading plan identify the existing and proposed grading and road improvements to serve the proposed 45 units (Ex. 5).

As previously identified, the applicant is requesting a modification from RMC 4-6-060F.2 "Minimum Design Standards Table for Public Streets and Alleys" that would modify the residential access road standard by disconnecting the majority of the public sidewalks and planter strips from the road and away from vehicular travel ways, into open space tracts throughout the development. The modified street standard includes ROW dedication between 35 feet and 53 feet along Road A. The majority of the street improvements include a paved roadway width of 20 feet with 5-foot wide sidewalks and 8-foot wide planter strips along one side of the roadway. Sidewalks and planter strips alternate between the north side of the roadway and the south side of the roadway in order to provide pedestrian access to the pathways used to connect common areas. In addition, portions of the paved road sections also include up to seven (7) on-street parking stalls along the north side of the road (Ex. 5). See FOF 30 for more information.

The proposal also includes three (3) 16-foot wide alley Tracts (Tract A (alley 3), Tract B (alley 2), and Tract E (alley 1)). Under RMC 4-6-060J, these three access tracts are identified as shared driveways. Shared driveways are not dedicated right-of-way and are owned and maintained by the Homeowner's Association. Deviation from the shared driveway standards of the code would require a separate street modification request. The applicant may submit a formal request for modification to staff for consideration to deviate from the shared driveway standards. The staff report does not identify what provisions of RMC 4-6-060J are not being met by the proposal. Also, the applicant testified that a street modification isn't necessary because the applicant is now proposing to make private easements public. The applicant didn't identify which of the several street modifications/variances referenced in the staff report would be affected by this public dedication, but as best as can be ascertained, it is modification to RMC 4-6-060J.

Alley 1 provides access to Lots 24-26, alley 2 provides access to Lots 5-13 and alley 3 provides access to Lots 1-4. Access is required within 150 feet of all points on the buildings and fire department apparatus access roadways are required to be minimum 20 feet wide fully paved, with 25 feet inside and 45 feet outside turning radius (including the turning radius to alley 2). Fire access roadways shall be constructed to support a 30-ton vehicle with 75 psi point loading. In order to construct the proposal as is, the applicant must submit a variance request for approval by the Renton Fire Authority for 16-foot wide alley access to Lot 1-4, 5-13 and 24-26. An earlier site plan design included a T-shaped alley that included lots without pipestems, landscape screening between the alley and the public right-of-way and minimum turning radius (Ex. 43). Staff is more supportive of a T-shaped alley design that meets all these items, but the applicant testified that the T-shape alley is no longer practical given the latest design iterations.

The applicant has indicated that the proposed 45-lot subdivision would generate 321 new weekday daily trips, with 27 new trips occurring during the weekday AM peak hour (5 entering, 22 exiting), and 31 new trips occurring during the weekday PM peak hour (21 entering, 10 exiting) (Ex. 12). The estimated distribution of project traffic was based on existing traffic patterns and were generally distributed as follows: 50 percent to/from the west on SR 169; 30 percent to/from the east on SR 169; and 20 percent to/from the south on 140th Way SE. Based on the LOS results conducted at three study intersections, all intersections are expected to operate at acceptable levels (LOS D or better) during the AM and PM peak hours in 2017 with no significant impacts created by the proposed Elliott Farm. An annual growth rate of two percent was applied to the existing volumes.

The proposed project would result in impacts to the City's street system. In order to mitigate transportation impacts, the applicant must meet code-required frontage improvements, the City of Renton's transportation concurrency requirements (Ex. 36) based upon a test of the citywide Transportation Plan, and pay appropriate Transportation Impact Fees. The 2016 impact fee for condominium/townhome is \$1,546.31 per dwelling unit. Based on 45 new dwelling units, the resulting impact fee would be \$69,583.95 (45 x 1,546.31 per unit). Payment of transportation impact fees is applicable at the time of issuance of the building permit. The City of Renton transportation impact fee rate schedule is subject to change.

All street lighting is required to meet city standards. Lighting plans were not submitted with the land use application and would be reviewed during the construction utility permit. A condition of approval will require a lighting plan and final detailed landscape plan to be submitted to, and approved by, the Current Planning Project Manager and the Plan Reviewer prior to construction permit issuance.

F. Sidewalks, Paths and Pedestrian Easements. Pedestrian sidewalks and pedestrian connections are located throughout the subject property and would provide for safe and efficient pedestrian access throughout the site. In portions of the development, sidewalks have been disconnected from the road. Logical pedestrian connections are provided from SR 169 and Molasses Creek Condominiums to Road A. The applicant has included a primary 5-foot wide sidewalk along the north side of Road A and a 7-foot wide crushed rock trail throughout the open space tracts. Each portion of the trail that is directly connected to the SR 169 would be required to be paved in order to meet ADA standards. A condition of approval will require the proposed on-site seven-foot wide trail system to be paved with concrete, except the trail system located directly behind the rear yards of Lots 34-45. The final detailed trail system and profile plans shall be submitted to the City of Renton Project Manager with the street and utility construction permits.

The sidewalk and trail systems would be used to connect buildings to common open space, on-street parking, neighboring properties, and the public right-of-way (Ex. 2, 5, 9, and 39). The front yards of Lots 1-13 abut common open space. A condition of approval will require the applicant to orient the front doors and front yards of the attached dwelling units on Lots 1-13 toward the street (Road A) or the common open space tracts. Each of these units shall provide a four-foot (4') entry walkway that connects the front entry to shared common green space trail or sidewalk system. A note to this effect shall be recorded on the face of the Plat map. Each of these units shall be designed to the highest level of architectural detailing and articulation.

Sidewalks or pathways for parks and green spaces shall be located at the edge of the common space to allow a larger usable green and easy access to homes. A condition of approval will require the applicant to relocate the shared common green space trail system, which runs north/south between Lots 3-18, to be located closer to the front yards of Lots 5-13 to provide more usable green space behind the lots.

Lots 24-26 front Tract E (alley 1), therefore, the homes do not front on a residential access street, limited residential access street, a park, or a common green area. A pedestrian entry easement that is at least fifteen feet (15') wide plus a five-foot (5') sidewalk shall be provided. A plat revision that is consistent with this code regulation shall be submitted to the City of Renton Project Manager with the street and utility construction permits. It appears that the applicant could shift Lots 19-23 approximately five feet (5') to the north and incorporate a flush concrete sidewalk with the alley (alley 1) to comply with the pedestrian entry easement and sidewalk requirement of the code. A condition of approval will require the applicant to submit a revised plat plan that includes a pedestrian entry

easement that is at least fifteen feet (15') wide plus a five-foot (5') sidewalk to the north of Lots 24-26.

G. <u>Tree Retention.</u> The City's adopted Tree Retention and Land Clearing Regulations require the retention of 20 percent of trees in a residential development. The undeveloped site contains 114 significant trees. The project would remove 31 trees within the development area and replant 120 trees. All 74 significant trees in the wetland and buffer are proposed to be retained. A SEPA MDNS mitigation measure requires the applicant to remove concrete foundations within the wetland buffer and restore the affected area by planting trees and shrubs within the 50-foot wetland buffer by hand and without heavy machinery. The condition of approval requires the applicant to provide a tree planting plan to the Current Planning Project Manager for review and approval prior to construction permit issuance.

The property is covered with a variety of trees. Several larger trees are located around the former residences at the southwest portion of the project site, including cedar, conifer, pine, spruce and alder trees (Ex. 8). The Arborist Report identified 114 significant trees (125 including eleven 6-inch alders/cottonwoods) on the parcel proposed to be developed (Ex. 14). Six (6) were classified as poor or dangerous, three (3) were located within private access easements/tracts, and 74 were located in critical areas and buffers. The net number of healthy trees for this development is 31. The average size of the trunk at diameter at breast height (DBH) for the surveyed trees is 14 inches (14") with the largest tree, a bigleaf maple at 60" DBH, located southwest corner of the lot in the Category II wetland (Tract H). The minimum tree retention requirement is twenty percent (20%) in the R-14 zone. After street and critical area deductions, the applicant is proposing to retain zero of the potential 31 healthy trees or none of the required 6 trees.

The applicant is proposing to replant the subdivision with 120 new trees. These proposed onsite replacement trees exceed the minimum required replacement inches, 12 inches (12") for every tree that was unable to be retained, or 74 inches (74") for this project. Where there is insufficient ROW space or no public frontage, street trees are required in the front yard(s). Compliance with tree density development standard would be would be reviewed by planning at the time of building permit review. A final tree retention and detailed landscape plan shall be submitted with the street and utility construction permits.

H. <u>Landscaping</u>. As proposed, the conceptual landscape plan does not include the required 10-foot wide landscaping along all street frontage (Ex. 39). The applicant is required to include the required 10-foot wide landscaping along all street frontages, according to code. A condition of approval will require the applicant to submit a detailed landscaping plan,

complying with RMC 4-4-070, for approved by the Current Planning Project Manager prior to issuance of the street and utility construction permits. A 10-foot landscape frontage is not required along the frontage of the public alley.

The applicant has submitted a preliminary landscape plan (Ex. 9 and 39) that includes a ten-foot (10') wide fully sight-obscuring landscaped visual barrier between the R-14 subject property and the abutting R-8 parcel to the south. The sight-obscuring barrier includes the following cross-section: a 6 foot (6') high fence along the shared property line, landscaping abutting the fence, a maximum 4 foot (4') high retaining wall, followed by additional landscaping in front of the wall. The proposed landscape plan, along Road A, also includes a 0.5-foot wide curb, an 8-foot wide planting strip, and a 5-foot wide sidewalk along approximately half of the proposed public street. A final detailed landscape plan will be reviewed for compliance with RMC prior to issuance of the street and utility construction permit issuance.

The landscaping plan proposes to plant 120 trees including, katsura, elm, flowering dogwood, Japanese snowbell, paperbark maple, vine maple, serviceberry, and cornelian cherry at either 2-inch caliper or 6-10 feet in height (Ex. 9 and 14). A condition of approval will require the applicant to install all common landscaping and open space amenities prior to plat recording. A final detailed landscape plan shall be submitted with the street and utility construction permits.

The applicant is proposing 60,731 square feet of open space within four (4) tracts (Tracts A, D, F and G) throughout the subject property. All 74 significant trees in the wetland and buffer are proposed to be retained. As a condition of approval, the applicant shall create a Home Owners Association ("HOA") that retains or improves the existing vegetation within the open space tracts. A draft HOA document has been submitted as part of the application (Ex. 41). A final HOA shall be submitted to, and approved by, the City of Renton Current Project Manager and the City Attorney prior to Final Plat recording. Such documents shall be recorded concurrently with the Final Plat.

I. <u>Parking</u>. Sufficient area exists, on each lot, to accommodate off-street vehicular parking. This is typically achieved by providing a two (2) car garage for each building (Ex. 40). Each of the three (3) building options includes a 3-bedroom floor plan with up to two (2) garage parking stall per unit which, if rounded up, is compliant with RMC 4-4-080F.d. Compliance with individual driveway requirements would be reviewed at the time of building permit review.

J. Schools. The Renton School District can accommodate any additional students generated by this proposal at the following schools: Tiffany Park Elementary School, Nelsen Middle School, and Lindbergh High School (Exhibit 29). Any new students attending the Renton schools would be bussed. The proposed project includes the installation of frontage improvements along the public street frontages, including sidewalks. The designated school bus stops are at the following intersections (at or near the project site): 14105 Maple Valley Hwy (Turn lane Molasses Creek) and 140th Way SE & SE 154th Pl. A sidewalk runs the distance from each lot to either of the designated bus stops. Therefore, there are safe walking routes to the school bus stops.

A School Impact Fee, based on new single-family lots, would be required in order to mitigate the proposal's potential impacts to the Renton School District. The fee is payable to the City as specified by the Renton Municipal Code. Currently the fee is assessed at \$1,385.00 per multi-family unit.

- 5. <u>Adverse Impacts</u>. There are no adverse impacts associated with the proposal. As discussed in Finding of Fact No. 4, the proposal provides for adequate infrastructure and is served by adequate public services. There are critical areas on and near the subject site. The site contains low to high erosion hazards, low to medium landslide hazards and a Category II wetland. Specific issues related to critical areas are discussed further below.
  - A. Geologically Hazardous Areas. No adverse impacts are anticipated from geologically hazardous areas. The Geotechnical Engineering Study identified the majority of the site as low landslide hazard (LL), defined as areas with slopes <15%. A 10- to 20-foot wide centrally-located slope aligned northwest-southeast across the site was classified as medium landslide hazard (LM) area. LM is defined as areas with slopes between 15% and 40% and underlain by soils that consist largely of sand, gravel, or glacial till. The geotechnical engineer did not observe any indications of instability, emergent groundwater seepage, significant erosion, or historical movement on or adjacent to the site in areas where soils would classify as LM. No development activity is planned in the area of the steep slope in the southwest corner of the site. Development plans would remove or regrade the centrally-located slope during mass regrading. The geotechnical engineer concluded that the areas to be developed on the site do not pose a risk as a landslide hazard area.
  - B. Wetlands. No adverse impacts to wetlands are anticipated. A Critical Areas Report was submitted by the applicant, prepared by Raedeke Associates, Inc. on December 15, 2014 (Ex. 11). Raedeke Associates, Inc. determined that the site contains a Category II wetland located in the southwest portion of the property. Under the vested City of Renton code, Category II wetlands must provide a standard buffer width of 50 feet. The wetland is a low-lying forested area in the southwest portion of the site. No other wetlands or critical areas were identified within the remaining portion of the property.

In addition to the standard buffer, the applicant is also providing a minimum 15-foot wide common areas tract, immediately north of the wetland buffer (Tract F), in order to provide additional separation between the wetland buffer and the proposed rear lots of Lots 34-45. Based on the provided site plan, there would be minimal impacts to the wetland and its buffer. As part of the SEPA process, a mitigation measure was included that would require the applicant to remove the existing concrete foundation(s) within the wetland buffer and restore the affected areas by planting trees and shrubs within the 50-foot standard wetland buffer by hand and without heavy machinery.

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### **Conclusions of Law**

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1. <u>Authority</u>. RMC 4-7-020(C) and 4-7-050(D)(5) provide that the Hearing Examiner shall hold a hearing and issue a final decision on preliminary plat applications. RMC 4-8-080(G) provides that the Hearing Examiner shall issue a final decision on Type III hearing examiner site plans. Both processes are Type III decisions subject to hearing examiner approval.

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2. <u>Zoning/Comprehensive Plan Designations</u>. The subject property is zoned Residential 14 dwelling units per net acre (R-14). The comprehensive plan map land use designation is Residential High Density.

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3. <u>Review Criteria/Street Modification</u>. Chapter 4-7 RMC governs the criteria for subdivision review. RMC 4-9-200 governs hearing examiner site plan review. Applicable standards are quoted below in italics and applied through corresponding conclusions of law. The street modification request assessed in Finding of Fact No. 33 of the staff report is approved for the reasons identified in Finding of Fact No. 33 of the staff report.

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## **Preliminary Plat**

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**RMC 4-7-080(B):** A subdivision shall be consistent with the following principles of acceptability:

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1. Legal Lots: Create legal building sites which comply with all provisions of the City Zoning Code.

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2. Access: Establish access to a public road for each segregated parcel.

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3. Physical Characteristics: Have suitable physical characteristics. A proposed plat may be denied because of flood, inundation, or wetland conditions. Construction of protective improvements may be required as a condition of approval, and such improvements shall be noted on the final plat.

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4. Drainage: Make adequate provision for drainage ways, streets, alleys, other public ways, water supplies and sanitary wastes.

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As conditioned, this criterion is satisfied, as detailed by staff at pages 8-13 of the Staff Report, which is adopted and incorporated by this reference as if set forth in full. With respect to parks, a condition of approval will require the applicant to incorporate into the landscaping plan a minimum of two (2) active play structures or courts that provide opportunities for physical exercise and social interaction and along with low level trail lighting. With respect to street layouts and pedestrian amenities, conditions of approval will require a street lighting plan and will require the applicant to submit a revised plat plan that includes a pedestrian entry easement that is at least fifteen feet (15') wide plus a five-foot (5') sidewalk to the north of Lots 24-26. With respect to tree retention, a condition of approval requires the applicant to provide a tree planting plan to the Current Planning Project Manager for review and approval prior to construction permit issuance. Primary access to the development would be via a managed public road access from SR 169 that runs through the development and connects to an existing private lane at Molasses Creek Condominiums. Secondary access to the lots would be available through the existing private lane to 140th Way SE and SR 169. As noted in Finding of Fact No. 5, no adverse impacts to geologically hazardous areas or wetlands are anticipated. With the proposed grading and critical areas setbacks, the developable site has physical characteristics suitable for development. As determined in the Finding of Fact No. 4, and as conditioned, the proposal makes adequate provision for drainage, streets, water and sewer.

**RMC 4-7-080(I)(1):** ... The Hearing Examiner shall assure conformance with the general purposes of the Comprehensive Plan and adopted standards...

5. The proposed preliminary play is consistent with the Renton Comprehensive Plan as outlined on page 7 of the staff report, which is incorporated by this reference as if set forth in full.

**RMC 4-7-120(A):** No plan for the replatting, subdivision, or dedication of any areas shall be approved by the Hearing Examiner unless the streets shown therein are connected by surfaced road or street (according to City specifications) to an existing street or highway.

6. Primary access to the development would be via a channelized public road access from SR 169 that runs through the development and connects to an existing private lane at Molasses Creek Condominiums. Secondary access to the lots would be available through the existing private lane to 140th Way SE and SR 169.

**RMC 4-7-120(B):** The location of all streets shall conform to any adopted plans for streets in the City.

7. The internal road, Road A will connect to SR 169 and 140<sup>th</sup> Way SE.

**RMC 4-7-120(C):** If a subdivision is located in the area of an officially designed [sic] trail, provisions shall be made for reservation of the right-of-way or for easements to the City for trail purposes.

d. Clean Water: Every effort shall be made to keep all streams and bodies of water clear of debris

and pollutants.

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- 20 12. As conditioned.

- 9. As discussed in Conclusions of Law No. 4 and Finding of Fact No. 5, and as conditioned, the land is suitable for development. The property is not designated as a floodplain and no adverse impacts to critical areas are anticipated. The geologically hazardous area is a berm in the middle of the property which will be graded. No geologically hazardous area will remain after civil construction. The on-site wetland is adequately mitigated. There are no streams on site.
- As discussed in Finding of Fact 4, the City's adopted Tree Retention and Land Clearing Regulations require the retention of 20 percent of trees in a residential development. The undeveloped site contains 114 significant trees. The project would remove 31 trees within the development area and replant 120 trees, which exceeds the City's requirement. All 74 significant trees in the wetland and buffer are proposed to be retained.
- **RMC 4-7-140:** Approval of all subdivisions located in either single family residential or multi-family residential zones as defined in the Zoning Code shall be contingent upon the subdivider's dedication of land or providing fees in lieu of dedication to the City, all as necessary to mitigate the adverse effects of development upon the existing park and recreation service levels. The requirements and procedures for this mitigation shall be per the City of Renton Parks Mitigation Resolution.
- 10. The developer will provide common open space with recreational amenities as a condition of approval. The SEPA MDNS requires the payment of Park and Recreation Impact fees.
- **RMC 4-7-150(A):** The proposed street system shall extend and create connections between existing streets unless otherwise approved by the Public Works Department. Prior to approving a street system that does not extend or connect, the Reviewing Official shall find that such exception shall meet the requirements of subsection E3 of this Section. The roadway classifications shall be as defined and designated by the Department.
- 11. The internal road, Road A will connect to SR 169 and 140th Way SE.
- **RMC 4-7-150(B):** All proposed street names shall be approved by the City.
- **RMC 4-7-150(C):** Streets intersecting with existing or proposed public highways, major or secondary arterials shall be held to a minimum.
- 13. As proposed, there will be a single channelized street intersection with SR 169. The street design at the intersection will be required to meet WSDOT and AASHTO standards.
- **RMC 4-7-150(D):** The alignment of all streets shall be reviewed and approved by the Public Works Department. The street standards set by RMC 4-6-060 shall apply unless otherwise approved. Street alignment offsets of less than one hundred twenty-five feet (125') are not desirable, but may be

approved by the Department upon a showing of need but only after provision of all necessary safety measures.

14. As discussed in Finding of Fact 4, the Public Works Department has reviewed and approved the street alignment.

## **RMC 4-7-150(E):**

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1. Grid: A grid street pattern shall be used to connect existing and new development and shall be the predominant street pattern in any subdivision permitted by this Section.

2. Linkages: Linkages, including streets, sidewalks, pedestrian or bike paths, shall be provided within and between neighborhoods when they can create a continuous and interconnected network of roads and pathways. Implementation of this requirement shall comply with Comprehensive Plan Transportation Element Objective T-A and Policies T-9 through T-16 and Community Design Element, Objective CD-M and Policies CD-50 and CD-60.

## 3. Exceptions:

- a. The grid pattern may be adjusted to a "flexible grid" by reducing the number of linkages or the alignment between roads, where the following factors are present on site:
- i. Infeasible due to topographical/environmental constraints; and/or
- 15 ii. Substantial improvements are existing.
- 4. Connections: Prior to adoption of a complete grid street plan, reasonable connections that link existing portions of the grid system shall be made. At a minimum, stub streets shall be required within subdivisions to allow future connectivity.
- 5. Alley Access: Alley access is the preferred street pattern except for properties in the Residential Low Density land use designation. The Residential Low Density land use designation includes the RC, R-1, and R-4 zones. Prior to approval of a plat without alley access, the Reviewing Official shall evaluate an alley layout and determine that the use of alley(s) is not feasible...
- $21 \parallel 6$ . Alternative Configurations: Offset or loop roads are the preferred alternative configurations.
- 7. Cul-de-Sac Streets: Cul-de-sac streets may only be permitted by the Reviewing Official where due to demonstrable physical constraints no future connection to a larger street pattern is physically possible.
  - 15. The project provides a grid connection by connecting the internal road, Road A to SR 169 and 140th Way SE. Adequate sight distance and frontage improvements along SR 169 would be subject to design review and approval by WSDOT. The proposed project includes the installation of frontage

improvements along the public street frontages, including sidewalks and in some places a separated pedestrian trail.

- **RMC 4-7-150(F):** All adjacent rights-of-way and new rights-of-way dedicated as part of the plat, including streets, roads, and alleys, shall be graded to their full width and the pavement and sidewalks shall be constructed as specified in the street standards or deferred by the Planning/Building/Public Works Administrator or his/her designee.
- 6 16. As proposed.

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- **RMC 4-7-150(G):** Streets that may be extended in the event of future adjacent platting shall be required to be dedicated to the plat boundary line. Extensions of greater depth than an average lot shall be improved with temporary turnarounds. Dedication of a full-width boundary street shall be required in certain instances to facilitate future development.
- 10 | 17. There are no further street extensions possible for the proposed subdivision.
- RMC 4-7-170(A): Insofar as practical, side lot lines shall be at right angles to street lines or radial to curved street lines.
- 13 | 18. As depicted in Ex. 39, the side lines are in conformance with the requirement quoted above.
- RMC 4-7-170(B): Each lot must have access to a public street or road. Access may be by private access easement street per the requirements of the street standards.
  - 19. As previously determined, each lot has access to a public street or road.
  - **RMC 4-7-170(C):** The size, shape, and orientation of lots shall meet the minimum area and width requirements of the applicable zoning classification and shall be appropriate for the type of development and use contemplated. Further subdivision of lots within a plat approved through the provisions of this Chapter must be consistent with the then-current applicable maximum density requirement as measured within the plat as a whole.
  - 20. As previously determined, the proposed lots comply with the zoning standards of the R-14 zone, which includes area, width and density.
  - **RMC 4-7-170(D):** Width between side lot lines at their foremost points (i.e., the points where the side lot lines intersect with the street right-of-way line) shall not be less than eighty percent (80%) of the required lot width except in the cases of (1) pipestem lots, which shall have a minimum width of twenty feet (20') and (2) lots on a street curve or the turning circle of cul-de-sac (radial lots), which shall be a minimum of thirty-five feet (35').
  - 21. As shown in Ex. 39, the requirement is satisfied.

**RMC 4-7-170(E):** All lot corners at intersections of dedicated public rights-of-way, except alleys, shall have minimum radius of fifteen feet (15').

22. As proposed.

**RMC 4-7-190(A):** Due regard shall be shown to all natural features such as large trees, watercourses, and similar community assets. Such natural features should be preserved, thereby adding attractiveness and value to the property.

- 23. As discussed in Finding of Fact No. 5 and Conclusion of Law No. 9, geologically hazardous areas on site are limited and will be removed by grading. The on-site wetland will be adequately mitigated. There are no streams on-site. Significant trees are proposed for retention, where feasible on-site.
- **RMC 4-7-200(A):** Unless septic tanks are specifically approved by the Public Works Department and the King County Health Department, sanitary sewers shall be provided by the developer at no cost to the City and designed in accordance with City standards. Side sewer lines shall be installed eight feet (8') into each lot if sanitary sewer mains are available, or provided with the subdivision development.
- 13 | 24. This requirement will be imposed during engineering review for final plat approval.
  - RMC 4-7-200(B): An adequate drainage system shall be provided for the proper drainage of all surface water. Cross drains shall be provided to accommodate all natural water flow and shall be of sufficient length to permit full-width roadway and required slopes. The drainage system shall be designed per the requirements of RMC 4-6-030, Drainage (Surface Water) Standards. The drainage system shall include detention capacity for the new street areas. Residential plats shall also include detention capacity for future development of the lots. Water quality features shall also be designed to provide capacity for the new street paving for the plat.
  - 25. The proposal, as conditioned, provides for adequate drainage that is in conformance with applicable City drainage standards as determined in Finding of Fact No. 4c. A SEPA mitigation measure was included that requires the applicant to provide a copy of the final drainage report(s) used to build the Cedarwood water quality pond by King County, including the original design of the pond.
- Temporary erosion and sedimentation control measures would be provided in the final engineering plan set and would be subject to the 2009 Department of Ecology Guidelines. A Construction Stormwater Permit from Department of Ecology is required if clearing and grading of the site exceeds one acre. A Stormwater Pollution Prevention Plan (SWPPP) is required for this site.

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**RMC 4-7-200(C):** The water distribution system including the locations of fire hydrants shall be designed and installed in accordance with City standards as defined by the Department and Fire Department requirements.

26. This requirement will be imposed during engineering review or final plat approval.

**RMC 4-7-200(D):** All utilities designed to serve the subdivision shall be placed underground. Any utilities installed in the parking strip shall be placed in such a manner and depth to permit the planting of trees. Those utilities to be located beneath paved surfaces shall be installed, including all service connections, as approved by the Department. Such installation shall be completed and approved prior to the application of any surface material. Easements may be required for the maintenance and operation of utilities as specified by the Department.

27. This requirement will be imposed during engineering review for final plat approval.

**RMC 4-7-200(E):** Any cable TV conduits shall be undergrounded at the same time as other basic utilities are installed to serve each lot. Conduit for service connections shall be laid to each lot line by subdivider as to obviate the necessity for disturbing the street area, including sidewalks, or alley improvements when such service connections are extended to serve any building. The cost of trenching, conduit, pedestals and/or vaults and laterals as well as easements therefore required to bring service to the development shall be borne by the developer and/or land owner. The subdivider shall be responsible only for conduit to serve his development. Conduit ends shall be elbowed to final ground elevation and capped. The cable TV company shall provide maps and specifications to the subdivider and shall inspect the conduit and certify to the City that it is properly installed.

28. This requirement will be imposed during engineering review for final plat approval.

## A. MONUMENTS:

RMC 4-7-210:

B. SURVEY:

C. STREET SIGNS:

Concrete permanent control monuments shall be established at each and every controlling corner of the subdivision. Interior monuments shall be located as determined by the Department. All surveys shall be per the City of Renton surveying standards.

# All other lot corners shall be marked per the City surveying standards.

# The subdivider shall install all street name signs necessary in the subdivision.

v. Landscaping: Using landscaping to provide transitions between development and surrounding properties to reduce noise and glare, maintain privacy, and generally enhance the appearance of the project; and

vi. Lighting: Designing and/or placing exterior lighting and glazing in order to avoid excessive brightness or glare to adjacent properties and streets.

- 31. As proposed, the development will restrict overscale structures and overconcentration of development on a particular portion of the site by providing two-story units of different sizes and facades with porches, decorative roof brackets, individual colors and other measures to prevent any one type of building or façade from dominating any one portion of the development (See Staff Report, FOF 28). A loop circulation system using Road A and Molasses Creek Condominium private roadway allows for local serving traffic to access the multi-family properties from SR 169 to the north. The street sections and onsite internal pathways are intended to create a pedestrian-friendly atmosphere with wide sidewalks and landscaping. The proposed development provides screened landscaping around utilities and refuse bins and complies with all applicable design standards as noted in Conclusion of Law No. 30. No views would be obstructed by the buildings. The buildings fronting SR 169 will have territorial views. As noted above, the applicant has provided a detailed landscape plan which will provide screening, maintain privacy and enhance the appearance of the project. A condition of approval will require the applicant to submit a lighting plan. As proposed and conditioned, this criterion is met.
  - c. On-Site Impacts: Mitigation of impacts to the site, including:
    - i. Structure Placement: Provisions for privacy and noise reduction by building placement, spacing and orientation;
    - ii. Structure Scale: Consideration of the scale of proposed structures in relation to natural characteristics, views and vistas, site amenities, sunlight, prevailing winds, and pedestrian and vehicle needs;
    - iii. Natural Features: Protection of the natural landscape by retaining existing vegetation and soils, using topography to reduce undue cutting and filling, and limiting impervious surfaces; and
    - iv. Landscaping: Use of landscaping to soften the appearance of parking areas, to provide shade and privacy where needed, to define and enhance open spaces, and generally to enhance the appearance of the project. Landscaping also includes the design and protection of planting areas so that they are less susceptible to damage from vehicles or pedestrian movements.

32. As noted in the Staff Report, the Site Plan (Ex. 39) includes an arrangement of buildings around the open space which will serve to reduce noise. The multi-family buildings would be limited to 30 feet in height. The height of the R-14 zone is consistent with the two- and three-story condominium development project completed in Phase 1. Additionally, as noted in Conclusion of Law No. 30, as conditioned, the project will meet all applicable design standards. The developer proposes to mitigate the on-site geologically hazardous area through cut and fill. This area is limited and serves as a berm in the middle of the site. Approximately 9,000 cubic yards of material would be cut onsite and approximately 20,000 cubic yards of fill is proposed to be brought to the site. There is an existing Category II wetland onsite (Ex. 1 and 11) which will be adequately buffered. Based on the provided site plan, there would be minimal impacts to the wetland and its buffer. As conditioned and as described in Finding of Fact No. 5, the applicant has provided a detailed landscape plan which will provide extensive pedestrian amenities and common open space. These criteria are satisfied.

d. Access and Circulation: Safe and efficient access and circulation for all users, including:

i. Location and Consolidation: Providing access points on side streets or frontage streets rather than directly onto arterial streets and consolidation of ingress and egress points on the site and, when feasible, with adjacent properties;

ii. Internal Circulation: Promoting safety and efficiency of the internal circulation system, including the location, design and dimensions of vehicular and pedestrian access points, drives, parking, turnarounds, walkways, bikeways, and emergency access ways;

iii. Loading and Delivery: Separating loading and delivery areas from parking and pedestrian areas;

iv. Transit and Bicycles: Providing transit, carpools and bicycle facilities and access; and

v. Pedestrians: Providing safe and attractive pedestrian connections between parking areas, buildings, public sidewalks and adjacent properties.

33. Access would occur from the through road that connects the development from SR 169 to Molasses Creek Condominiums (Road A). The applicant is also proposing a 7-foot wide on-site trail system that connected to the off-site street frontage improvements along SR 169 which includes a 5-foot wide sidewalk. The wide trail system and sidewalk improvements would help to promote a walkable, pedestrian oriented, community connection that would promote safe and efficient circulation and linkages to the neighboring developments. The site plan proposes a through road system that creates a more logical and seamless road pattern than exists today. Pedestrian connections from the street to the buildings would be provided. The parking areas include up to seven (7) on-street parking

stalls along the north side of the road (Ex. 5). No specific loading and delivery areas are designated. The project development is residential in design. Per RMC 4-4-080F.11.a bicycle parking spaces are required at one-half (0.5) bicycle parking space per one dwelling unit (attached dwelling). Spaces shall meet the requirements of subsection F11c of this Section, Bicycle Parking Standards. Each unit contains a garage with enough space to provide one-half (0.5) bicycle parking space per dwelling unit. These criteria are satisfied.

- e. Open Space: Incorporating open spaces to serve as distinctive project focal points and to provide adequate areas for passive and active recreation by the occupants/users of the site.
- 34. As described in Finding of Fact No. 4, the proposal incorporates open spaces in common areas which serve as distinctive focal points for passive and active recreation. As conditioned, this criterion is satisfied.
  - f. Views and Public Access: When possible, providing view corridors to shorelines and Mt. Rainier, and incorporating public access to shorelines.
- 35. There are no view corridors or public access to shorelines, nor is Mt. Rainier visible in this area.
  - g. Natural Systems: Arranging project elements to protect existing natural systems where applicable.
- 36. As described in Finding of Fact No. 5, the site contains 47,911sf of critical area. Other than the acknowledged Category II wetland in the southwest portion of the site, no other wetlands or critical areas were identified within the remaining portion of the property. The applicant is also providing a minimum 15-foot wide common areas tract, immediately north of the wetland buffer (Tract F), in order to provide additional separation between the wetland buffer and the proposed rear lots of Lots 34-45. Based on the provided site plan, there would be minimal impacts to the wetland and its buffer. This criterion is satisfied.
  - h. Services and Infrastructure: Making available public services and facilities to accommodate the proposed use.
    - i. Phasing: Including a detailed sequencing plan with development phases and estimated time frames, for phased projects.
- 37. As described in Finding of Fact No. 4. The proposal, as conditioned, is served by adequate public services and facilities to accommodate the proposed use. This criterion is satisfied.

### **DECISION**

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The proposed preliminary plat, site plan is approved and street modification are approved, subject to the following conditions:

- 1. The applicant shall comply with the mitigation measures issued as part of the Determination of Non-Significance - Mitigated, dated July 15, 2016.
- 2. The applicant shall install or provide financial guarantees for all common landscaping and open space amenities prior to plat recording. A phasing plan and final detailed landscape plan shall be submitted with the street and utility construction permits.
- 3. The applicant shall incorporate into the landscaping plan a minimum of two (2) active facilities subject to staff approval that provide opportunities for physical exercise and social interaction and low level trail lighting. The details of these amenities shall be identified on the final landscaping plan and shall be submitted to the City of Renton Project Manager with the street and utility construction permits for approval.
- 4. The proposed on-site seven-foot wide trail system shall be paved with concrete, except the trail system located directly behind the rear yards of Lots 34-45. The final detailed trail system and profile plans shall be submitted to the City of Renton Project Manager with the street and utility construction permits.
- 5. The applicant shall orient the front doors and front yards of the attached dwelling units on Lots 1-13 toward the street (Road A) or the common open space tracts. Each of these units shall provide a four-foot (4') entry walkway that connects the front entry to shared common green space trail or sidewalk system. A note to this effect shall be recorded on the face of the Plat map. Each of these units shall be designed to the highest level of architectural detailing and articulation.
- 6. The applicant shall relocate the shared common green space trail system, which runs north/south between Lots 3-18, to be located closer to the front yards of Lots 5-7 and 8-13 to provide more usable green space behind the lots. The revised plan shall be submitted along with the street and utility construction permits.
- 7. The applicant shall submit a revised plat plan that includes a pedestrian entry easement that is at least fifteen feet (15') wide plus a five-foot (5') sidewalk to the north of Lots 24-26.
- 8. The plat shall include a minimum of four (4) different building types (models) to provide additional character to the development. The detailed floor and elevations plans shall be submitted to the City of Renton Project Manager with the street and utility construction permits.
- 9. Prior to construction permit approval, the applicant shall submit, to the City of Renton Current Project Manager, a site plan and a roofing materials board that identifies a variety of colors throughout the development.

- 10. The applicant shall provide for the minimum standard of 24 feet (24') along street curves. A final detailed site plan shall be submitted to, and approved by, the Current Planning Project Manager and the Plan Reviewer prior to construction permit approval.
- 11. The applicant shall submit a lighting plan and final detailed landscape plan to, and approved by, the Current Planning Project Manager and the Plan Reviewer prior to construction permit issuance.
- 12. The applicant shall create a Home Owners Association ("HOA") that retains or improves the existing vegetation within the open space tract. A draft HOA document has been submitted as part of the application. A final HOA shall be submitted to, and approved by, the City of Renton Current Project Manager and the City Attorney to the extent pertinent to public subdivision review prior to Final Plat recording. Such documents shall be recorded concurrently with the Final Plat.
- 13. The applicant shall provide public easements for amenities that are outside of the right-of-way of the new public street.
- 14. The applicant shall provide access signage that identifies the trails system throughout the development for public access.
- 15. Finding of Fact 4(E) of this decision identifies an outstanding street modification required for a shared driveway standard modification and a variance for fire access width. Unless these requirements are nullified by approved design modifications, approval of the modification and variance is required prior to final plat approval.

DATED this 25<sup>th</sup> day of August, 2016.

Phil A. Olbrechts

City of Renton Hearing Examiner

### APPEAL RIGHTS AND VALUATION NOTICES

RMC 4-8-080(G) provides that the final decision of the hearing examiner is subject to appeal to the Renton City Council. RMC 4-8-110(E)(14) requires appeals of the hearing examiner's decision to be filed within fourteen (14) calendar days from the date of the hearing examiner's decision. A request for reconsideration to the hearing examiner may also be filed within this 14 day appeal period

as identified in RMC 4-8-100(G)(9). A new fourteen (14) day appeal period shall commence upon the issuance of the reconsideration. Additional information regarding the appeal process may be obtained from the City Clerk's Office, Renton City Hall – 7th floor, (425) 430-6510. Affected property owners may request a change in valuation for property tax purposes notwithstanding any program of revaluation.